105TH CONGRESS 1ST SESSION

H. R. 550

To amend the Federal Water Pollution Control Act to establish requirements and provide assistance to prevent nonpoint sources of water pollution, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 4, 1997

Mr. Oberstar introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To amend the Federal Water Pollution Control Act to establish requirements and provide assistance to prevent nonpoint sources of water pollution, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Nonpoint Source
- 5 Water Pollution Prevention Act of 1997".
- 6 SEC. 2. POLICY, FINDINGS, AND PURPOSES.
- 7 (a) Policy.—It is the policy of the United States to
- 8 consummate the objective set forth in the Federal Water

- 1 Pollution Control Act to "restore and maintain the chemi-
- 2 cal, physical, and biological integrity of the Nation's wa-
- 3 ters".

- 4 (b) FINDINGS.—Congress finds the following:
- (1) While the Federal Water Pollution Control
 Act spoke to control of all sources of water pollution,
 subsequent legislative and regulatory actions have
 concentrated on point sources.
 - (2) United States citizens as Federal and State taxpayers have spent \$75,000,000,000 to clean up municipal point sources. Citizens as consumers have spent \$130,000,000,000 to clean up industrial point sources. Ninety percent of municipalities, and 95 percent of industry, currently comply with the Federal Water Pollution Control Act. Despite this costly sacrifice, and high compliance rate, at least ½ of the Nation's waters have not attained water quality standards.
 - (3) The major cause of this failure are nonpoint sources of pollution: the neglected legacy and unfinished agenda set forth in 1972 in the Federal Water Pollution Control Act.
- 23 (4) It is time to complete the task set forth in 1972.

- (5) Nonpoint sources are best addressed on a watershed basis by State and local and public and private organizations and by citizens. The Federal Government is a contributor, and must accept its share of responsibility, but the prime authority and most effective means are the province of State and local entities. The Federal Government's financial, technical, and human resources must be harnessed to assist in this effort.
 - (6) The right to private action on private land is circumscribed by the responsibility not to destroy natural resources which are the heritage of all Americans. Pollution of the Nation's waters is not a right, inviolate; nor is it free. Private pollution imposes heavy public costs; denies rights, in terms of human and aquatic health, clean water for industry, and recreation; and impoverishes the enjoyment of these rights by future generations.
 - (7) Section 319 of the Federal Water Pollution Control Act, the Coastal Zone Act Reauthorization Amendments of 1990, and the water quality programs of the Department of Agriculture have laid

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- the basis for and offer the supporting means to control and prevent nonpoint sources of pollution. Further legislation and resources are necessary to complete the task in a timely fashion.
 - (8) To the extent the Federal Government continues to contribute financially to the water pollution control effort, those resources should be divided between point and nonpoint sources on a basis commensurate with each aspect of the problem.

(c) Purposes.—The purposes of this Act are—

- (1) to prevent where possible, and reduce elsewhere, nonpoint sources of pollution which, 2 decades after enactment of the Federal Water Pollution Control Act, are the major cause of the degradation of the Nation's waters;
- (2) to control and eliminate nonpoint sources of pollution on Federal lands by creating a Federal program and placing it directly under the President;
- (3) to provide State and, to the extent possible, local government and nongovernmental entities with the means and responsibility for preventing nonpoint source pollution within their jurisdictions;
- (4) to encourage and reward compliance by willing land owners and operators, while assuring that they will not suffer competitive disadvantages from

- those who refuse to comply with sound pollution prevention practices;
- 3 (5) to enable citizens to participate more di4 rectly in cleansing the Nation's waters by providing
 5 individual land owners and operators and other citi6 zens of a watershed the opportunity to participate in
 7 designing their watershed implementation program
 8 and through establishment of quality-assured citizen
 9 monitoring programs to complement on-going State
 10 monitoring efforts;
 - (6) to address water quality problems on a watershed basis; and
 - (7) to assure and enhance the health and well-being of current and future generations of citizens, business and industry, as well as the natural flow, habitat structure, and biodiversity of the full range of aquatic ecosystems.

18 TITLE I—NONPOINT SOURCE

19 **MANAGEMENT PROGRAMS**

- 20 SEC. 101. REVISION OF STATE NONPOINT SOURCE MANAGE-
- 21 MENT PROGRAMS.
- Title III of the Federal Water Pollution Control Act
- 23 (33 U.S.C. 1311–1330) is amended by adding at the end
- 24 the following new section:

11

12

13

14

15

16

1 "SEC. 321. REVISION OF NONPOINT SOURCE MANAGEMENT

- PROGRAMS.
- 3 "(a) IN GENERAL.—The Governor of each State
- 4 shall, in accordance with the requirements of this section,
- 5 revise the management program of the State under section
- 6 319 for the purpose of achieving, in combination with con-
- 7 trols over point sources, full restoration and protection of
- 8 each target watershed in the State.
- 9 "(b) REGULATIONS.—Not later than 1 year after the
- 10 date of the enactment of this section, the Administrator
- 11 shall issue regulations and guidelines to carry out this sec-
- 12 tion.
- 13 "(c) Identification and Prioritization of Tar-
- 14 GET WATERSHEDS; NOTICE TO LAND OWNERS.—Not
- 15 later than 180 days after the date of issuance of regula-
- 16 tions under subsection (b), the Governor of each State
- 17 shall complete the following:
- 18 "(1) Identify target watersheds in the State.
- 19 "(2) Prioritize target watersheds in the State
- 20 into 5 priority groups (each consisting of approxi-
- 21 mately ½ of the target watersheds) on the basis of
- the relative severity of nonpoint source pollution
- problems in the target watersheds and other relevant

- considerations. In prioritizing such target watersheds, the Governor may distribute among the priority groups those watersheds which have been most severely impacted by nonpoint sources.
 - "(3) Provide notice to land owners and operators designated by the State pursuant to subsection (d)(2)(B) in 1st priority group watersheds that such land owners and operators will be required to implement site-level programs.

"(d) Required Revisions.—

- "(1) IN GENERAL.—The Governor of each State, for that State or in combination with adjacent States, shall, not later than 2 years after the date of issuance of regulations under subsection (b), and after notice and public comment, prepare and submit to the Administrator for approval revisions to the management program of the State.
- "(2) CONTENTS.—As revised under this subsection, the management program of a State shall, at a minimum, contain the following:
- 21 "(A) LISTING OF TARGET WATERSHEDS.—
 22 A listing of target watersheds in the State by
 23 priority group, as identified pursuant to sub24 section (c).

1	"(B) Site-level implementation pro-
2	GRAM.—An identification of a program under
3	which the State will require land owners and
4	operators located in target watersheds to de-
5	velop and implement site-level programs and
6	will apply enforceable mechanisms in all cases
7	in which land owners and operators fail to de-
8	velop and implement such programs. Such iden-
9	tification shall include—
10	"(i) a description of methods used by
11	the State to designate land owners and op-
12	erators who will be required by the State
13	to implement site-level programs;
14	"(ii) a description of procedures to be
15	used by the State to approve or disapprove
16	site-level programs;
17	"(iii) a description of basic soil tests
18	and nutrient balance assessments which
19	the State will require land owners and op-
20	erators to conduct on agricultural lands to
21	ensure that crop nutrient availability on
22	such lands does not exceed levels rec-
23	ommended by cooperative extension agron-
24	omy manuals of the Department of Agri-

culture;

1	"(iv) a description of monitoring tech-
2	niques which will be used by the State to
3	assess the success of site-level programs;
4	and
5	"(v) a description of enforceable
6	mechanisms which will be used by the
7	State to achieve compliance with the re-
8	quirements of the program.
9	"(C) Identification of monitoring
10	TECHNIQUES.—An identification of monitoring
11	techniques which will be used by the State to
12	assess the success of implementation of the
13	management program. Such monitoring tech-
14	niques shall include random on-site inspections
15	and in situ water quality monitoring of most
16	sensitive native and introduced fish species.
17	"(D) Procedures for identifying new
18	Sources.—Procedures and authority for identi-
19	fying and preventing new nonpoint sources of
20	pollution resulting from land use changes. Such
21	procedures shall be consistent with regulations
22	issued pursuant to section 304(n).
23	"(E) Procedures for adding
24	Sources.—Procedures for adding categories

and subcategories of nonpoint sources of pollution and particular nonpoint sources of pollution to the categories, subcategories, and nonpoint sources designated under section 319(a)(1)(B) in order to reflect information obtained through monitoring.

- "(F) WATERSHED IMPLEMENTATION PROGRAM FOR 1ST PRIORITY GROUP WATER-SHEDS.—A program for implementation of the management program in 1st priority group watersheds identified under subsection (c). Such program shall comply with the requirements for such program contained in subsection (e).
- "(G) PROCEDURES FOR ADDING WATER-SHEDS.—Procedures for adding watersheds to the target watersheds and priority groups identified under subsection (c) in order to reflect changes in water quality standards, changes in land uses, and information obtained through monitoring.
- "(H) RECERTIFICATION.—A recertification under section 319(b)(2)(D) of the authority of the State to implement the management program, as revised under this subsection, or a

1	schedule and commitment by the State to seek
2	such authority.
3	"(I) Sources of Assistance.—An up-
4	date of sources and other assistance listed pur-
5	suant to section $319(b)(2)(E)$.
6	"(J) OTHER REVISIONS.—Such other revi-
7	sions as the Administrator may require.
8	"(3) Designation of Land owners and op-
9	ERATORS.—
10	"(A) In general.—Except as provided by
11	subparagraphs (B), (C), and (D), all land own-
12	ers and operators in target watersheds who con-
13	duct nonpoint source activities identified under
14	section 319(a)(1)(B), or who conduct other
15	nonpoint source activities identified by the
16	State as causing or contributing to the overall
17	degradation of a target watershed, shall be des-
18	ignated to implement site-level programs pursu-
19	ant to paragraph (2)(B).
20	"(B) Land owners and operators par-
21	TICIPATING IN QUALIFIED PROGRAMS.—
22	"(i) In general.—A land owner or
23	operator participating in and complying
24	with the requirements of a qualified pro-
25	gram shall be treated as having satisfied

1	the requirements for implementation of a
2	site-level program under paragraph (2)(B)
3	with respect to pollutants and land areas
4	regulated under the qualified program.
5	"(ii) Qualified program de-
6	FINED.—For the purposes of clause (i),
7	the term 'qualified program' means any of
8	the following:
9	"(I) The Conservation Reserve
10	Program established under section
11	1231 of the Food Security Act of
12	1985.
13	"(II) The Agriculture Water
14	Quality Protection Program estab-
15	lished under section 1238B of the
16	Food Security Act of 1985.
17	"(III) The Integrated Farm
18	Management Program Option estab-
19	lished under section 1451 of the
20	Food, Agriculture, Conservation, and
21	Trade Act of 1990.
22	"(IV) The Organic Certification
23	Program under title XXI of the Food,
24	Agriculture, Conservation, and Trade
25	Act of 1990.

1	"(V) The Coastal Zone Reauthor-
2	ization Amendments of 1990.
3	"(iii) Financial assistance not re-
4	QUIRED.—For the purposes of this sub-
5	paragraph, a land owner or operator shall
6	be considered to be participating in and
7	complying with the requirements of a
8	qualified program, whether or not the land
9	owner or operator is receiving financial as-
10	sistance under such program, if the spon-
11	soring agency provides certification with
12	respect to such compliance.
13	"(C) Exemptions for categories and
14	SUBCATEGORIES OF LAND OWNERS AND OPERA-
15	TORS.—A State may exempt a category or sub-
16	category of land owners and operators from re-
17	quirements for implementation of site-level pro-
18	grams under paragraph (2)(B) if the State de-
19	termines that such category or subcategory of
20	land owners and operators does not cause or
21	contribute significantly to the overall degrada-
22	tion of the target watershed.
23	"(D) Exemptions for severe economic
24	HARDSHIP.—A State may exempt a land owner

or operator from requirements for implementation of a site-level program under paragraph (2)(B) if the land owner or operator can demonstrate severe economic hardship. Any such demonstration shall include written loan denials from at least 2 credit sources, including, in the case of farm owners and operators, the Farmers Home Administration. Any exception issued under this subparagraph shall not apply with respect to requirements to implement low cost management practices for which major capital outlays are not required.

"(E) ADEQUACY OF COVERAGE.—In granting exemptions to land owners and operators under subparagraphs (C) and (D), a State shall ensure that implementation of management measures by land owners and operators in the watershed will be sufficient to achieve full restoration and protection of the watershed in the applicable 8-year period specified in subsection (e)(2).

"(4) Sources of assistance.—In providing notification to land owners and operators who will be required to implement site-level programs pursuant

- to paragraph (2)(B), a State shall specify procedures for obtaining State approval of site-level programs and shall identify Federal, State, and local sources of technical assistance, education, and other support for the development and implementation of such programs.
 - "(5) Cooperation requirement.—Revisions to the management program of a State to be submitted under paragraph (1) shall be developed in cooperation with local, substate regional, Federal, and interstate entities, including local natural resource conservation districts, as well as with other public and private entities which have expertise in the control and prevention of nonpoint sources of pollution.
 - "(6) Limitation on statutory construction.—Nothing in this subsection shall be construed to preclude a State from adopting or enforcing stricter standards than those contained in a revised management program.

20 "(e) Watershed Implementation Programs.—

"(1) IN GENERAL.—In addition to the revisions required under subsection (d), the Governor of each State shall, in accordance with the schedule established by paragraph (6), and after notice and public comment, submit to the Administrator for approval

1	a program for implementation of the management
2	program of the State in each target watershed iden-
3	tified by the State under subsection (c).
4	"(2) Full restoration and protection.—
5	It shall be the purpose of each implementation pro-
6	gram for a target watershed submitted under para-
7	graph (1) to achieve full restoration and protection
8	of the watershed before the expiration of the 8-year
9	period beginning on the date of approval of the im-
10	plementation program.
11	"(3) Watershed management con-
12	FERENCES.—
13	"(A) In general.—Each implementation
14	program for a target watershed submitted
15	under paragraph (1) shall be developed in con-
16	sultation with a watershed management con-
17	ference to be convened by the Governor.
18	"(B) Membership.—In convening a wa-
19	tershed management conference under this
20	paragraph, the Governor shall ensure that
21	members of the conference include representa-
22	tives of the following:
23	"(i) Categories and subcategories of
24	nonpoint sources.

1	"(ii) Categories and subcategories of
2	point sources, including publicly owned
3	treatment works.
4	"(iii) Categories of significant water
5	users, including public water suppliers.
6	"(iv) Appropriate Federal, State, and
7	local agencies.
8	"(v) The environmental community.
9	"(vi) The scientific community.
10	"(vii) Tribal councils, in cases in
11	which target watersheds include tribal
12	lands.
13	"(viii) Other interested parties.
14	"(C) Role of existing organiza-
15	TIONS.—In cases in which there exists a water-
16	shed council or river basin management com-
17	mission with a decisionmaking body containing
18	representatives described in subparagraph (B),
19	such watershed council or river basin manage-
20	ment commission may carry out the functions
21	of a watershed management conference under
22	this paragraph.
23	"(4) Contents.—Each implementation pro-
24	gram for a target watershed submitted under para-
25	graph (1) shall include the following:

"(A) Listing of categories of land OWNERS AND OPERATORS.—A listing of categories of land owners and operators designated by the State pursuant to subsection (d)(2)(B) to implement site-level programs and a descrip-tion of the relative contribution which each such category of land owners and operators is ex-pected to make toward achieving full restoration and protection.

"(B) CERTIFICATION.—A certification that, on or before the date of submission of the implementation program, land owners and operators in categories listed pursuant to subparagraph (A) have developed site-level programs, have received State approval to implement such site-level programs, and will begin implementation of such site-level programs immediately upon approval of the implementation program and that the State will apply enforceable mechanisms in all cases in which land owners and operators have not complied with such requirements.

"(C) IDENTIFICATION OF PROGRAMS.—An identification of all programs which will be carried out by the State to achieve and evaluate

implementation of management measures in the watershed, including the program required by subsection (d)(2)(B), any program identified pursuant to section 319(b)(2)(B), and any monitoring program under section 305(b).

- "(D) POLITICAL SUBDIVISIONS.—An identification of political subdivisions and other public and private entities which will work with the State to carry out the implementation program.
- "(E) Sources of assistance.—Sources of assistance, other than assistance provided under section 319, which are available to the State for carrying out the implementation program and the purposes for which such assistance will be used.
- "(F) ANNUAL MILESTONES.—Annual milestones for achieving full restoration and protection of the watershed.
- "(5) SCHEDULE FOR SUBMISSION OF IMPLE-MENTATION PROGRAMS.—The Governor of each State shall submit a watershed implementation program under paragraph (1) for each target watershed in a priority group identified under subsection (c) in accordance with the following schedule:

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

"For each target watershed in the following priority group of the State:	An implementation program shall be submitted:
1st priority group	As part of revisions to the State's management program under subsection (d).
2nd priority group	Not later than 1½ years after the date of approval of revisions of the State's management program.
3rd priority group	Not later than $2\frac{1}{2}$ years after the date of approval of revisions to the State's management program.
4th priority group	Not later than 3½ years after the date of approval of revisions to the State's management program.
5th priority group	Not later than 4½ years after the date of approval of revisions to the State's management program.
"(6) Schedule f	OR NOTIFICATION OF LAND
OWNERS AND OPERATO	RS.—The Governor of each
State shall notify land	owners and operators des-
ignated by the State	to implement site-level pro-
grams pursuant to sub	section (d)(2)(B) in accord-
ance with the following s	schedule:
"For each target watershed in the following priority group of the State:	Land owners and operators shall be notified:
1st priority group	As provided by subsection (c).
2nd priority group	Not later than 6 months after the date of approval of revisions to the State's management program.
3rd priority group	Not later than 1½ years after the date of approval of revisions to the State's management program.
4th priority group	Not later than 2½ years after the date of approval of revisions to the State's management program.
5th priority group	Not later than 3½ years after the date of approval of revisions to the State's management program.
"(f) Approval and Dis	
(1) III I NOVAL AND DIA	SAPPROVAL OF PROGRAMS.—
	SAPPROVAL OF PROGRAMS.— Revisions to the manage-

each implementation program for a target watershed under subsection (e) shall be submitted to, and approved or disapproved by, the Administrator in accordance with the procedures described in section 319(d).

"(2) Local agency or organization shall be eligible for technical and financial assistance under section 319(e) in any case in which a State fails to submit revisions to the management program of the State under subsection (d) (or the Administrator does not approve such revisions) and in any case in which a State fails to submit an implementation program for a target watershed under subsection (e) (or the Administrator does not approve such implementation program).

"(3) Preparation of programs by Epa.—
The Administrator shall prepare revisions to the management program of a State and shall prepare an implementation program for a target watershed in a State in any case in which such revisions or implementation program are not prepared by the State or by a local public agency or organization in the State in accordance with the requirements of this section.

1	"(g) Eligibility for Grants for Implementa-
2	TION OF MANAGEMENT PROGRAMS.—
3	"(1) In general.—Except as provided by
4	paragraph (2), no grant shall be made to a State
5	under section 319(h) in any fiscal year unless the
6	Administrator determines that the State in the pre-
7	vious fiscal year—
8	"(A) complied with all applicable require-
9	ments contained in this section, including re-
10	quirements relating to identification and
11	prioritization of target watersheds, notification
12	of land owners and operators, submission of re-
13	vised management programs, submission of im-
14	plementation programs, use of enforceable
15	mechanisms, and implementation of additional
16	management measures; and
17	"(B) made satisfactory progress in meeting
18	annual milestones for achieving full restoration
19	and protection of each target watershed in the
20	State under the implementation program for
21	such watershed developed under subsection (e).
22	"(2) Special rule.—If the Administrator de-
23	termines under paragraph (1) that a State has met
24	the requirements described in such paragraph only
25	with respect to certain watersheds in the State, the

Administrator may make a grant to the State under section 319(h) to assist the State in implementing its management program in such watersheds.

"(3) Monitoring.—The Administrator shall make determinations regarding satisfactory progress under paragraph (1)(B) on the basis of certifications made by each State as to the results of monitoring activities being conducted by the State.

"(h) Penalties.—

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(1) IN GENERAL.—Immediately upon a determination by the Administrator under subsection (g)(1) that a State has not met the requirements of this section, and until such time as the Administrator determines otherwise, the following restrictions shall apply with respect to the State:

"(A) The Administrator or the State (in the case of an approved permit program under section 402) shall not approve any application for a new permit under section 402 and shall not allow any increase in discharges covered under existing permits under section 402.

"(B) The Secretary of the Army or a State (in the case of an approved permit program under section 404) shall not approve any application for a new permit under section 404 and

- shall not allow any increase in discharges covered under existing permits under section 404.
- "(2) SPECIAL RULE.—If the Administrator determines under subsection (g)(1) that a State has met the requirements described in such subsection with respect to certain watersheds in the State, the restrictions described in paragraph (1) shall not apply with respect to such watersheds.
- 9 "(3) APPLICATION FOR NEW PERMIT DE-10 FINED.—For the purposes of this subsection, the 11 term 'application for a new permit' shall not include 12 an application to renew an existing permit.
- 13 "(i) Additional Measures.—If the Governor of a State determines, upon the expiration of the 8-year period 14 15 beginning on the date of approval of an implementation program for a target watershed submitted under sub-16 17 section (e), that full restoration and protection of the target watershed has not been achieved, the Governor shall, 18 in each succeeding 2-year period, take either or both of the following actions to ensure that full restoration and protection is achieved before the expiration of the 12-year 22 period beginning on such date:

- "(A) Require land owners and operators who have implemented site-level programs and land owners and operators participating in qualified programs, as defined in subsection (d)(3)(B), in the target watershed to undertake additional management measures under such programs.
 - "(B) Require additional land owners and operators (including, as necessary, land owners and operators participating in qualified programs, as defined in subsection (d)(3)(B)) in the target watershed to implement site-level programs.
- 12 "(j) Enforcement of Water Quality Stand-13 ards.—
- "(1) IN GENERAL.—Except as provided by paragraph (2), following the expiration of the 8-year period beginning on the date of approval of an implementation program for a target watershed submitted under subsection (e) water quality standards shall be enforceable against nonpoint sources of pollution in such watershed.
 - "(2) EXCEPTIONS.—In the 4-year period following the expiration of the 8-year period referred to in paragraph (1), a land owner or operator complying with the requirements of—

8

9

10

11

21

22

23

1	"(A) a permit issued pursuant to section
2	402,
3	"(B) a site-level program implemented
4	under this section,
5	"(C) a water quality protection plan imple-
6	mented under section 1238B of the Food Secu-
7	rity Act of 1985,
8	"(D) an integrated farm management plan
9	implemented under section $1451(b)(1)(C)$ of the
10	Food, Agriculture, Conservation, and Trade Act
11	of 1990,
12	"(E) an enforceable coastal nonpoint man-
13	agement plan approved under section 6217 of
14	the Coastal Zone Act Reauthorization Amend-
15	ments of 1990, or
16	"(F) regulations issued pursuant to section
17	319(o), shall not be subject to any penalty for
18	violation of water quality standards with respect
19	to nonpoint source pollutants and land areas
20	regulated under such requirements.
21	"(k) Continued Monitoring.—Upon achievement
22	of full restoration and protection of a target watershed
23	in a State, the Governor shall continue to monitor the wa-
24	tershed to assure that full restoration and protection is
25	maintained.

1	"(l) Limitation on Statutory Construction.—
2	Nothing contained in this section shall be construed to
3	limit the authority or responsibility of the Administrator
4	or a State to develop and enforce total maximum daily
5	loads under section 303(d).
6	"(m) Definitions.—For the purposes of this section
7	and section 319, the following definitions apply:
8	"(1) Enforceable mechanisms.—The term
9	'enforceable mechanisms' means State and local
10	measures which are legally binding through constitu-
11	tional provisions, laws, regulations, local land use
12	plans, ordinances, judicial or administrative deci-
13	sions, permits, contracts, or other means by which a
14	State or political subdivision requires compliance
15	with the provisions of this section.
16	"(2) Full restoration and protection.—
17	The term 'full restoration and protection' means—
18	"(A) attainment and maintenance of all
19	applicable water quality standards;
20	"(B) protection and propagation of a bal-
21	anced, indigenous population of aquatic and
22	aquatic-dependent species, aquatic ecosystem
23	biodiversity, and habitat restoration and main-
24	tenance;
25	"(C) protection of public health:

1	"(D) restoration and maintenance of rec-
2	reational activities in and on the water; and
3	"(E) protection of underwater sediments
4	through pollution prevention activities.
5	"(3) Indigenous.—The term 'indigenous' in-
6	cludes established populations of introduced, bene-
7	ficial species.
8	"(4) Management measures.—The term
9	'management measures' means economically achiev-
10	able measures for control of the addition of pollut-
11	ants from existing and new categories and classes of
12	nonpoint sources of pollution which reflect the great-
13	est degree of pollutant reduction achievable through
14	the application of the best available nonpoint pollu-
15	tion control methods, technologies, processes, siting
16	criteria, operating methods, or other alternatives.
17	Such term shall include—
18	"(A) measures specified in guidance issued
19	pursuant to section 6217(g) of the Coastal
20	Zone Act Reauthorization Amendments of
21	1990;
22	"(B) water quality protection practices
23	contained in guidance materials for water qual-
24	ity protection developed pursuant to section
25	1238D of the Food Security Act of 1985 and

- farming operations and practices developed pursuant to section 1451 of the Food, Agriculture, Conservation, and Trade Act of 1990; and
 - "(C) other measures or comprehensive management plans that assure at least as much water quality protection as the measures and practices specified in subparagraphs (A) and (B).
 - "(5) Management program' means a nonpoint source management program prepared under section 319.
 - "(6) SITE-LEVEL PROGRAM.—The term 'site-level program' means a program developed by a land owner or operator under regulations or guidelines issued by a State which provides for the implementation of management measures by the land owner or operator. Site-level programs in high-density population areas may be developed, as determined by the State, by a political subdivision of the State. Site-level programs shall be developed and implemented to be consistent with, and collectively to enable, the attainment and maintenance of full restoration and protection for the watershed.
 - "(7) TARGET WATERSHEDS.—The term 'target watersheds' means all watersheds in a State which

- 1 have been identified as being impaired or threatened 2 in whole or in part by nonpoint sources of pollution 3 under section 319(a)(1), section 304(l), or section 4 305(b) and all watersheds in the State containing 5 drinking water supplies vulnerable to use impair-6 ment and not otherwise included in such identifica-7 tions.". 8 SEC. 102. GRANTS. 9 (a) Grant Program.—Section 319(h) of the Fed-10 eral Water Pollution Control Act (33 U.S.C. 1329(h)) is 11 amended— 12 (1) in paragraph (1) by inserting "and for 13 which the Administrator makes an affirmative deter-14 mination under section 321(g)," after the first 15 comma; (2) in paragraph (2) by striking ", including an 16 17 identification" and all that follows before the period; 18 (3) by striking paragraphs (5) and (8) and re-19 designating paragraphs (6), (7), (9), (10), (11), and 20 (12) as paragraphs (5), (6), (7), (8), (9), and (10),
 - (4) in paragraph (9), as redesignated, by striking "(A) its progress" and all that follows before the period and inserting "its progress in obtaining full

respectively;

21

22

23

- 1 restoration and protection of target watersheds in
- 2 the State"; and
- 3 (5) in paragraph (10), as redesignated, by
- 4 striking "10 percent of the amount of the grant in
- 5 such year" and inserting "20 percent of the amount
- of the grant in such year or \$200,000, whichever
- 7 amount is greater, ".
- 8 (b) Grants for Protecting Groundwater
- 9 Quality.—Paragraph (1) of section 319(i) is amended by
- 10 inserting "and for which the Administrator makes an af-
- 11 firmative determination under section 321(g)," after the
- 12 first comma.
- 13 SEC. 103. AUTHORIZATION OF APPROPRIATIONS.
- 14 Section 319(j) of the Federal Water Pollution Control
- 15 Act (33 U.S.C. 1329(j)) is amended—
- 16 (1) by striking "and" after "1990,"; and
- 17 (2) by inserting ", and \$500,000,000 per fiscal
- 18 year for each of fiscal years 1997, 1998, 1999,
- 19 2000, and 2001" after "1991".
- 20 **SEC. 104. REPORTS.**
- 21 Section 319(m) of the Federal Water Pollution Con-
- 22 trol Act (33 U.S.C. 1329(m)) is amended to read as fol-
- 23 lows:
- 24 "(m) Reports to Congress.—The Administrator
- 25 shall transmit to Congress on the date that is 4 years after

- 1 the date of approval of the first watershed implementation
- 2 program approved pursuant to section 321(e), and at least
- 3 once every 4 years thereafter, a report containing an eval-
- 4 uation of the progress made by States in obtaining full
- 5 restoration and protection of target watersheds.".

6 SEC. 105. INDIAN TRIBES.

- 7 (a) Set-Aside for Nonpoint Source Pro-
- 8 GRAMS.—The second sentence of section 518(f) of the
- 9 Federal Water Pollution Control Act (33 U.S.C. 1377(f))
- 10 is amended to read as follows: "Not less than 5 percent
- 11 of the amount appropriated for any fiscal year under sec-
- 12 tion 319 shall be used to make grants under this sub-
- 13 section.".
- 14 (b) TECHNICAL CORRECTION.—The third sentence of
- 15 section 518(f) of such Act is amended by striking "sub-
- 16 section (d)" and inserting "subsection (e)".
- 17 SEC. 106. MANAGEMENT MEASURES FOR NONPOINT
- 18 SOURCES OF POLLUTION IN NON-COASTAL
- 19 AREAS.
- Not later than 1 year after the date of the enactment
- 21 of this Act, the Administrator of the Environmental Pro-
- 22 tection Agency shall publish modifications to guidance for
- 23 specifying management measures for sources of nonpoint
- 24 pollution issued pursuant to section 6217(g) of the Coastal
- 25 Zone Act Reauthorization Amendments of 1990 (104

	33
1	Stat. 1388–317) in order to extend the application of such
2	guidance to non-coastal areas.
3	TITLE II—NONPOINT SOURCE
4	PREVENTION ON FEDERAL
5	LANDS
6	SEC. 201. REGULATION OF NONPOINT SOURCE POLLUTION
7	ON FEDERAL LANDS.
8	Section 319 of the Federal Water Pollution Control
9	Act (33 U.S.C. 1329) is amended by adding at the end
10	the following new subsection:
11	"(o) Federal Lands Management Program.—
12	"(1) Regulations.—Not later than 2 years
13	after the date of the enactment of this subsection
14	the President shall issue regulations for the preven-
15	tion and control of nonpoint sources of pollution or
16	all lands owned or managed by the Federal Govern-
17	ment.
18	"(2) Contents.—Regulations issued under
19	paragraph (1) shall require random, periodic on-site
20	and in situ monitoring by the Director of the Geo-
21	logical Survey and the reporting of the results of

22 such monitoring to the Administrator. Such regula-23 tions shall also require implementation of measures 24 adequate to attain full restoration and protection of 25 affected watersheds as soon as practicable but in no

- event later than 8 years after the date of issuance of such regulations. For the purposes of this paragraph, the term 'full restoration and protection' has the meaning given such term in section 321.
 - "(3) EFFECTIVE DATE.—Final regulations issued under paragraph (1) shall take effect not later than 1 year after the date of issuance of the regulations.
 - "(4) REVISION OF EXISTING LICENSES.—Any license, permit, contract, special use permit, lease, agreement, claim, or related operational authority, in effect before the date of issuance of final regulations under paragraph (1), between a Federal agency and any person authorizing activities on Federal lands shall be revised, as necessary, to comply with the requirements of such regulations.
 - "(5) Limitation on statutory construction.—Nothing in this subsection shall be construed to limit the authority of a State or the President to require the implementation of such additional controls over nonpoint sources of pollution on lands owned or managed by the Federal Government as may be necessary to protect public health and to attain and maintain water quality standards adopted

- 1 pursuant to section 303, antidegradation require-
- 2 ments, and other requirements of this Act.".

3 SEC. 202. HIGHWAY CONSTRUCTION.

- 4 Section 319 of the Federal Water Pollution Control
- Act (33 U.S.C. 1329) is further amended by adding at
- 6 the end the following new subsection:
- 7 "(p) Highway Construction.—
- "(1) DEVELOPMENT OF MEASURES AND PRAC-9 TICES.—The President shall develop and publish 10 measures and practices to prevent pollution resulting
- 11 from federally assisted highway construction projects
- 12 and shall promote the implementation of such meas-
- 13 ures and practices. Such measures and practices
- 14 shall include guidance requiring the location and de-
- 15 sign of federally-assisted highways to be fully protec-
- 16 tive of water quality and aquatic habitat.
- "(2) Erosion control guidelines.—Erosion 17
- 18 control guidelines developed by the Secretary of
- 19 Transportation under section 1057 of the Inter-
- 20 modal Surface Transportation Efficiency Act of
- 21 1991 shall, at a minimum, require the implementa-
- 22 tion of the measures and practices developed under
- 23 paragraph (1) in the case of any construction project
- 24 authorized under chapter 1 of title 23, United States
- 25 Code.

1	"(3) Approval of highway projects.—The
2	Secretary of Transportation shall not approve under
3	section 106 of title 23, United States Code, any sur-
4	vey, plan, specification, or estimate for a proposed
5	highway project unless the Secretary determines that
6	the project will be constructed in accordance with
7	the requirements contained in the erosion control
8	guidelines referred to in paragraph (2).".
9	SEC. 203. AGRICULTURAL PROGRAM COORDINATION.
10	Section 319 of the Federal Water Pollution Control
11	Act (33 U.S.C. 1329) is further amended by adding at
12	the end the following new subsection:
13	"(q) AGRICULTURAL PROGRAM COORDINATION.—
14	"(1) Report.—Not later than 1 year after the
15	date of the enactment of this subsection, the Admin-
16	istrator, in consultation with the Secretary of Agri-
17	culture, shall transmit to Congress a report on—
18	"(A) the efficacy of programs to protect
19	water quality established under sections 1212
20	1231, 1237, and 1238B of the Food Security
21	Act of 1985 and section 1451 of the Food, Ag-
22	riculture, Conservation, and Trade Act of 1990
23	and

1	"(B) barriers, if any, to prevention and
2	control of nonpoint sources of pollution created
3	by programs of the Department of Agriculture
4	"(2) Contents.—The report to be transmitted
5	under paragraph (1) shall, at a minimum, contain—
6	"(A) an estimate of reductions and antici-
7	pated reductions in water pollution from agri-
8	culture;
9	"(B) a description of participation in the
10	programs referred to in paragraph (1)(A), in-
11	cluding the number and acreage of farms en-
12	rolled in the programs;
13	"(C) recommendations for legislative and
14	administrative reforms to improve the effective-
15	ness of the programs referred to in paragraph
16	(1)(A); and
17	"(D) recommendations for legislative and
18	administrative reforms to remove any barriers
19	described in paragraph (1)(B).".

1	TITLE III—WATER QUALITY
2	CRITERIA; STANDARDS;
3	ANTIDEGRADATION; NEW
4	SOURCES
5	SEC. 301. WATER QUALITY CRITERIA FOR EFFECTS OF
6	NONPOINT SOURCE POLLUTION.
7	(a) Revision of Criteria and Information.—
8	Section 304(a) of the Federal Water Pollution Control Act
9	(33 U.S.C. 1314) is amended by adding at the end the
10	following new paragraph:
11	"(9) Revision of Criteria and Informa-
12	TION.—
13	"(A) IN GENERAL.—Not later than 3 years
14	after the date of the enactment of this para-
15	graph, and at least once every 3 years there-
16	after, the Administrator shall revise criteria and
17	information developed under paragraphs (1)
18	and (2) in accordance with this paragraph and
19	publish such revisions.
20	"(B) Requirements.—In making revi-
21	sions under subparagraph (A), the Adminis-
22	trator shall—

1	"(i) consider the factors necessary to
2	restore and maintain the chemical, phys-
3	ical, and biological integrity of water bod-
4	ies;
5	"(ii) consider the factors necessary to
6	assure the protection and propagation of a
7	balanced, indigenous population of aquatic
8	and aquatic-dependent species, aquatic eco-
9	system biodiversity, and habitat mainte-
10	nance and provide for protection of public
11	health and for recreational activities in and
12	on the water;
13	"(iii) identify numerical pollutant con-
14	centration limits, where applicable, and
15	other numeric criteria for varying types of
16	waters which are sufficient to assure at-
17	tainment of all factors specified in clause
18	(ii); and
19	"(iv) identify numerical pollutant con-
20	centration limits (including, as appro-
21	priate, a limit of zero) and other numerical
22	criteria appropriate for varying types of re-
23	ceiving waters which are sufficient to as-
24	sure attainment of uses established by the
25	State.

1 "(C) Use of biological monitoring 2 AND ASSESSMENT METHODS.—In addition to establishing a pollutant concentration limit in 3 4 accordance with subparagraph (B), or as an al-5 ternative to establishing such a limit where a 6 pollutant concentration limit is not yet available, the Administrator may establish a biologi-7 8 cal monitoring and assessment method for a 9 pollutant or nonpoint source effect if the meth-10 od includes an objective and enforceable limit 11 expressed in numerical terms. Biocriteria shall 12 supplement and shall not supersede other cri-13 teria, including numerical criteria.".

- (b) Information on Protection of Water Sup-plies.—
- 16 (1) Content.—Section 304(a)(5)(A) of such 17 Act (33 U.S.C. 1314(a)(5)(A)) is amended by strik-18 ing "for the protection of public water supplies" and 19 all that follows before the period and inserting "for 20 the protection of current and potential water sup-21 plies and the protection and propagation of a bal-22 anced, indigenous population of aquatic and aquatic-23 dependent species, aquatic biodiversity, and habitat 24 maintenance and to allow for protection of public

1	health and to allow for recreational activities in and
2	on the water".
3	(2) Revisions.—The Administrator shall revise
4	information published pursuant to section
5	304(a)(5)(A) of such Act in accordance with the
6	amendment made by paragraph (1).
7	(c) Water Quality Criteria.—Section 304(a) of
8	such Act (33 U.S.C. 1314(a)) is amended by adding at
9	the end the following new paragraph:
10	"(10) Water quality criteria priority.—
11	In developing and publishing criteria for water qual-
12	ity under paragraph (1), and in making revisions to
13	such criteria under paragraph (9), the Administrator
14	shall give priority to those chemical, physical, and
15	biological parameters associated with degradation of
16	water quality by nonpoint sources of pollution, in-
17	cluding—
18	"(A) total nitrogen, total phosphorus, and
19	other pollutants producing eutrophication ef-
20	fects in waterbodies;
21	"(B) pesticides in use in the United
22	States;
23	"(C) average annual sediment loads into
24	waterhodies that will prevent harmful effects on

1	aquatic life and habitat from all sources of sedi-
2	ment, including agricultural, silvicultural, and
3	construction site runoff;
4	"(D) parameters defining the physical
5	structure of healthy aquatic habitat, including
6	natural streambed formations, streambank and
7	channel structure, and riparian vegetation;
8	"(E) parameters defining the protection,
9	improvement, and maintenance of flow regime
10	criteria for urban and urbanizing streams, in-
11	cluding flow regimes (including peak discharge
12	levels) and limits on the frequency of erosive
13	bankfull flooding events; and
14	"(F) any pollutant listed pursuant to sec-
15	tion 307(a)(1) for which no criteria are pub-
16	lished.".
17	SEC. 302. WATER QUALITY STANDARDS.
18	(a) Numerical Criteria for Nonpoint
19	Sources.—Section 303(c)(2)(B) of the Federal Water
20	Pollution Control Act (33 U.S.C. 1313(c)(2)(B)) is
21	amended—
22	(1) in the first sentence by inserting "and all
23	nonpoint source pollutants" after "section 307(a)(1)
24	of this Act''; and

1	(2) by striking the second sentence and insert-
2	ing the following: "Such criteria shall be specific nu-
3	merical criteria for such toxic and nonpoint source
4	pollutants, including physical and hydrological pa-
5	rameters.".
6	(b) Requirement for Water Quality Stand-
7	ARDS PROMULGATED BY EPA.—Section 303(c)(4) of such
8	Act is amended by adding at the end the following: "Any
9	water quality standard promulgated under this paragraph
10	shall be at least as protective as the criteria for water
11	quality developed under section 304(a)(1).".
12	SEC. 303. FEDERAL ANTIDEGRADATION REQUIREMENTS.
13	Section 303 of the Federal Water Pollution Control
14	Act (33 U.S.C. 1313) is amended by adding at the end
15	the following new subsection:
16	"(i) Antidegradation Requirements.—
17	"(1) Regulations.—The Administrator shall
18	issue regulations which—
19	"(A) extend antidegradation policies and
20	plans that are protective of existing water qual-
21	ity and existing in-stream uses to apply to new
22	and existing sources of nonpoint source pollu-
23	tion in the same manner and to the same extent
24	that such policies and plans apply to point
25	sources of pollution; and

1	"(B) extend antidegradation policies and
2	plans that are protective of both high quality
3	waters and outstanding national resource wa-
4	ters to apply to land use changes resulting in
5	new or increased nonpoint source pollution to
6	the same extent that such policies and plans
7	apply to point sources of pollution.
8	"(2) Deadlines.—The Administrator shall—
9	"(A) issue proposed regulations under
10	paragraph (1) not later than 9 months after the
11	date of the enactment of this subsection; and
12	"(B) issue final regulations under para-
13	graph (1) not later than 12 months after the
14	date of the enactment of this subsection.".
15	SEC. 304. IDENTIFICATION OF NEW NONPOINT SOURCES OF
16	POLLUTION.
17	Section 304 of the Federal Water Pollution Control
18	Act (33 U.S.C. 1314) is amended by adding at the end
19	the following new subsection:
20	"(n) Identification of New Nonpoint Sources
21	of Pollution.—
22	"(1) GUIDANCE AND PROCEDURES.—Not later
23	than 1 year after the date of the enactment of this
24	subsection, the Administrator shall issue guidance
25	and adopt procedures—

1	"(A) for identifying and recording new
2	land disturbances and alterations (including al-
3	terations and disturbances identified pursuant
4	to subsection (f)) which may generate, promote,
5	or increase pollution from nonpoint sources;
6	and
7	"(B) for ensuring that any new land dis-
8	turbances or alterations do not cause contraven-
9	tion of any applicable water quality or sediment
10	standard.
11	"(2) Contents.—The guidance to be issued
12	under paragraph (1) shall contain—
13	"(A) requirements which ensure that in
14	cases in which land use changes result in new
15	sources of water pollution or in increased loads
16	of pollution from existing sources, land owners
17	and operators will (i) notify the State prior to
18	such land use changes, and (ii) install and im-
19	plement in full at the time of the land use
20	changes enhanced management measures ap-
21	propriate to the land use category;
22	"(B) requirements applicable to both pub-
23	licly and privately owned lands which ensure
24	that an antidegradation review will be con-

ducted concerning residual nonpoint sources of

25

pollution that can be anticipated even after installation and implementation of enhanced management measures pursuant to subparagraph (A); and

- "(C) provisions specifying that failure to fully implement such management measures at the time of the land use changes will constitute a violation of the State's management program under section 319, as revised pursuant to section 321.
- "(3) Land disturbances and alterations disturbances and alterations' shall not include disturbances and alterations attributed to normal farming and ranching activities such as plowing, seeding, cultivating, or harvesting for the production of food and fiber.
- "(4) Enhanced management measures designed to prevent generation of runoff, incorporating siting, design, and land use management and resource extraction criteria that reflect the most water-quality-sensitive practices available for the

1	land use in question within the economic capacity of
2	the land owner or operator.".
3	TITLE IV—CITIZEN WATERSHED
4	MONITORING PROGRAM
5	SEC. 401. CITIZEN WATERSHED MONITORING PROGRAM.
6	Section 305 of the Federal Water Pollution Control
7	Act (33 U.S.C. 1315) is amended by adding at the end
8	the following new subsection:
9	"(c) Citizen Watershed Monitoring Pro-
10	GRAM.—
11	"(1) In General.—Each State shall establish
12	and carry out a citizen watershed monitoring pro-
13	gram in accordance with the requirements of this
14	subsection.
15	"(2) Implementation.—A State may carry
16	out a citizen watershed monitoring program either
17	directly or by entering into cooperative agreements
18	or contracts with appropriate organizations, includ-
19	ing educational institutions.
20	"(3) Participation.—Water quality monitor-
21	ing under a citizen watershed monitoring program
22	under paragraph (1) shall be conducted by program
23	participants with appropriate qualifications and

- training. Program participants may include students, farmers, local labor organizations, natural resource conservation districts, environmental groups, and other interested persons.
 - "(4) Training.—A citizen watershed monitoring program under paragraph (1) shall provide for the training and evaluation of all program participants. Such training and evaluation shall be carried out as a continuing component of the program in order to ensure the reliability of data collected under the program.
 - "(5) QUALITY ASSURANCE.—In conducting a citizen watershed monitoring program under paragraph (1), a State shall use quality assurance control procedures described in guidance on planning and implementing volunteer monitoring programs issued by the Environmental Protection Agency or equivalent procedures developed by the State.
 - "(6) USE OF DATA.—Data obtained under a citizen watershed monitoring program under paragraph (1) shall be used to obtain information required under subparagraphs (A) and (E) of subsection (b)(1) and to develop and implement nonpoint source management programs under section 319, as revised pursuant to section 321.

1 "(7) AVAILABILITY OF DATA.—A State shall
2 make the data collected under a citizen watershed
3 monitoring program under paragraph (1) available
4 for public review.

"(8) Funding.—A State shall use 5 percent of the amount made available to the State under section 319(h) in any fiscal year beginning after the date of the enactment of this subsection or \$100,000 (whichever amount is greater for such fiscal year) to carry out this subsection."

 \bigcirc